

DSCA



Golden Sentry

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GOLDEN SENTRY



- **MISSION**

Monitor the use of defense articles and services provided to foreign customers or international organizations through government-to-government programs

- **OVERALL OBJECTIVE**

Minimize security risks through compliance with arms transfer provisions supporting U.S. national security and foreign policy objectives



GOLDEN SENTRY



Legal Basis

- **Section 40A of the AECA**

- A 1996 amendment to the AECA established a program that requires, to the extent practicable, monitoring of U.S. arms transfers by providing “reasonable assurance” that recipients comply with USG export control requirements regarding the use, transfer, and security of defense articles and services.



GOLDEN SENTRY



- **How Golden Sentry differs from State Department's Blue Lantern program**
 - Blue Lantern focuses on Direct Commercial Sales (DCS)/Export Licensing (USML articles).
 - Golden Sentry focuses on government-to-government, “cradle-to-grave”, i.e., shipping, receiving, use, and final disposition.



GOLDEN SENTRY GOALS



- **TECHNOLOGY SECURITY:** Impede the access of potential adversaries to military significant items and technologies, including those which contribute to the proliferation of weapons of mass destruction.
- **INDUSTRIAL BASE:** Promote a capable defense industrial base to ensure global competitiveness and continued technological advantages enjoyed by U.S. military forces over potential adversaries.
- **COMPLIANCE:** Encourage foreign government support for U.S. principles, laws, regulations, and practices concerning the sale, transfer, and end-use of defense equipment and services.



GOLDEN SENTRY RESPONSIBILITIES



- **CUSTOMERS**

Demonstrate support for U.S. principles, laws, regulations, and practices associated with the sale, transfer, and end-use of defense equipment and services embodied in signed agreements, e.g., Letters of Offer and Acceptance and Section 505 Agreements.



GOLDEN SENTRY RESPONSIBILITIES (CONT)



• USG PERSONNEL

– ROUTINE END USE MONITORING (EUM)

- Normal EUM presupposes a trusted partner, and if circumstances prove differently, appropriate repercussions from demarche to sanctions

– ENHANCED EUM (EEUM)

- Sensitive LOA (Defense Article or Situation) necessitating rigid non-standard notes, and other conditions of sales contingent on two factors:
1) Trust with Verification and 2) Enforcement
- EEUM contains provisos to minimize the threat of violations
- Possible violation of Section 3 of the AECA



PERCEPTION



Priority

A		Must Be Done
B		Should Be Done
C	EUM	Get To Them When You Can

**In order to increase the priority
of EUM:**

- 1. Provide More Resources**
- 2. Reprioritize**
- 3. Work Longer and Harder**



REALITY



Priority

A		Must Be Done
B		Should Be Done
C		Get To Them When You Can
D	EUM	Do It When They Must

EUM must be done when:

- 1. The customer asks for guidance**
- 2. Report of possible Section 3 violation**



GOLDEN SENTRY SHORT TERM OBJECTIVES



- **Transmit follow-up to DSCA April 2001 Message.**
 - ✓ Completed - DSCA message 121109Z Aug 02;
Subj: FY02 DOD End Use Monitoring (Golden Sentry)
Program Yearly Update
- **Establish Golden Sentry responsibilities guidance through orientation visits to Combatant Commanders' Headquarters (CDR HQS) and their Areas of Responsibility (AOR)**
- **Promulgate Golden Sentry Program Responsibilities Policy Memorandums**



GOLDEN SENTRY PROGRAM SCHEDULE



TODAY

PHASE I	PHASE II	PHASE III (CY 02)	PHASE IV	PHASE V
OSD, MILDEPS, INTERAGENCY , ET. AL. WASHINGTON , DC ON BOARD	UNIFIED COMMAND/ SAO ROLES & MISSIONS •SOUTHCOM •EUCOM •PACOM •CENTCOM •NORTHCOM •CUSTOMERS •INDUSTRY	ASSESSMENT VISITS TO VARIOUS SAOs •ARGENTINA* •BAHRAIN* •KOREA*/** •PHILIPPINES ** •THAILAND** •TURKEY* <i>*EUM Test Bed</i> <i>**MAP Test Bed</i>	TIGER TEAM VISITS •AFRICAN HORN •EGYPT* •EL SALVADOR •GREECE* •ISRAEL* •INDIA* •LITHUANIA •PAKISTAN* •SINGAPORE <i>*Priority Trips</i>	TIGER TEAM VISITS •AUSTRALIA •BRAZIL •COLOMBIA •FRANCE •GERMANY •POLAND •SUB SAHARAN AFRICA •SAUDI ARABIA •TAIWAN •UAE



GOLDEN SENTRY FINDINGS THUS FAR



- **SOUTHCOM, CENTCOM and SAOs are generally supportive ...but share EUCOM's concern about possible resource constraints (personnel/funding shortfalls) and "mission creep"**
- **ALL are concerned about the possible negative impacts on mil-to-mil relationships, particularly impacting the SAOs' good reputation with the host nations**
- **Host nations' reactions have been generally supportive ...but question whether there is a hidden agenda**
- **Bahrain and Thailand are models for EEUM accountability and MAP disposal procedures, respectively**
- **Challenges**
 - **C4I "Chain" not clear at the Unified Commands, Joint Staff and NSA**
 - **100% inventories may be required to fully understand the scope of EUM worldwide**



GOLDEN SENTRY THE WAY AHEAD



- **EUM “Town Hall” Meetings**
- **Fact Finding Visits to Combatant CDR HQS & AOR**
- **Assessment Visits**
 - Communication Security (COMSEC) Equipment
 - Military Assistance Program (MAP)
 - Night Vision Devices
 - STINGER Missiles
 - AMRAAM (AIM-120) Missiles
 - JAVELIN Missiles
- **Finalize Delineation of Roles and Missions Guidance**
- **Tiger Team Composition and Visits Determination**
- **Annual Update Messages**